City of Bellevue

2009 Comprehensive Plan Amendments

Post Office Box 90012 ▪ Bellevue, Washington ▪ 98009 9012

Planning Staff Report

DATE: October 8, 2009

TO: Chair Sheffels
Bellevue Planning Commission

FROM: Nicholas Matz, Senior Planner 452-5371
nmatz@bellevuewa.gov

SUBJECT: Transportation Element Figure TR.2 – Travel Demand Forecasts Update
Comprehensive Plan Amendment (CPA) (09-113933 AC)
October 28, 2009, Public Hearing

I. PROPOSAL

The proposed amendments to the Comprehensive Plan will update Figure TR.2—Travel Demand Forecasts – because the information is out of date, and needs to reflect Mobility Management Area (MMA) boundaries recently modified by the Bel-Red CPA. The objective of this updating action is to keep the Comprehensive Plan consistent with the GMA for transportation elements at RCW 36.70A.070 (6). See Attachments 1 and 2.

II. STAFF RECOMMENDATION

This proposal satisfies the Decision Criteria for a Comprehensive Plan Amendment and **staff recommends approval of the Comprehensive Plan Amendment to:**

- Amend the Transportation Element of the Comprehensive Plan, updating references to Travel Demand Forecasts in Figure TR.2.

III. DECISION CRITERIA

The Decision Criteria for a Comprehensive Plan Amendment are set forth in the Land Use Code, Section 20.30I.150. Based on the criteria, Department of Planning and Community Development staff has concluded that the proposed amendment merits **approval**. This conclusion is based on the following analysis:

A. There exists obvious technical error in the pertinent Comprehensive Plan provision, or

It is an obvious technical error to refer to the wrong travel demand forecasts in the Transportation Element of the Comprehensive Plan, where this documentation is required by the RCW at 36.70A.070 (6).

B1. The proposed amendment is consistent with the Comprehensive Plan and other goals and policies of the city, the Countywide Planning Policies (CPP), the Growth Management Act and other applicable law; and

N/A

B3. The proposed amendment addresses significantly changed conditions since the last time the pertinent Comprehensive Plan map or text was amended. See LUC 20.50.046 [below] for the definition of "significantly changed conditions"; and

> **Significantly changed conditions are defined as:** Demonstrating evidence of change such as unanticipated consequences of an adopted policy, or changed conditions on the subject property or its surrounding area, or changes related to the pertinent Plan map or text; where such change has implications of a magnitude that need to be addressed for the Comprehensive Plan to function as an integrated whole. *This definition applies only to Part 20.30I Amendment and Review of the Comprehensive Plan (LUC 20.50.046).*

N/A

B4. If a site-specific proposed amendment, the subject property is suitable for development in general conformance with adjacent land use and the surrounding development pattern, and with zoning standards under the potential zoning classifications; and

N/A

B5. The proposed amendment demonstrates a public benefit and enhances the public health, safety and welfare of the city.

N/A

V. STATE ENVIRONMENTAL POLICY ACT

The Environmental Coordinator for the City of Bellevue has determined that this proposal will not result in any probable, significant adverse environmental impacts. A final threshold determination of non-significance (DNS) was issued on October 8, 2009.

VI. PUBLIC NOTICE AND COMMENT

Notice of the Application was published in the Weekly Permit Bulletin and in the Seattle Times on September 17, 2009. The Bellevue City Council initiated this CPA on May 18, 2009. The amendment proposal was presented to the Planning Commission during a study session on July 1, 2009. Notice of the Public Hearing before the Planning Commission was published in the Weekly Permit Bulletin and in the Seattle Times on October 8, 2009.

Pursuant to the requirements of the Growth Management Act, state agencies must be given 60 days to review and comment on proposed amendments to the Comprehensive Plan. A list of

the 2009 amendments to the Bellevue Comprehensive Plan was provided to state agencies on October 8, 2009, for review.

No public comments have been received on this CPA.

IV. NEXT STEPS

We request you conduct and close the public hearing, discuss the proposal, ask questions of staff, and make a recommendation.

V. ATTACHMENTS

1. Transportation Element existing Figure TR.2
2. Transportation Element revised Figure TR.2

DEPARTMENT OF PLANNING AND COMMUNITY DEVELOPMENT
ENVIRONMENTAL COORDINATOR
450 110th Ave NE., P.O. BOX 90012
BELLEVUE, WA 98009-9012

DETERMINATION OF NON-SIGNIFICANCE

PROPONENT:	**City of Bellevue**
LOCATION OF PROPOSAL:	**N/A**
DESCRIPTION OF PROPOSAL:	**2009 Annual Amendments to the Comprehensive Plan, including a Work Program and proposed amendments to the Bellevue Comprehensive Plan for purposes of RCW 36.70A.130, assuring that the Plan continues to comply with the requirements of the GMA and including consideration of emerging local and regional needs, changes to state and federal laws, Bellevue's progress towards meeting GMA Goals, and whether the Plan is internally consistent.**
FILE NUMBER(S):	**09-113932 AC Capital Facilities Element CIP reference Update; 09-113933 AC Transportation Element Figure TR.2 Travel Demand Forecasts reference Update**

The Environmental Coordinator of the City of Bellevue has determined that this proposal does not have a probable significant adverse impact upon the environment. An Environmental Impact Statement (EIS) is not required under RCW 43.21C.030 (2) (C). This decision was made after the Bellevue Environmental Coordinator reviewed the completed environmental checklists and information filed with the Land Use Division. This information is available to the public on request.

☒ This DNS is issued after using the optional DNS process in WAC 197-11-355. There is no further comment period on the DNS.

☐ This DNS is issued under WAC 197-11-340(2) and is subject to a 14-day comment period from the date below. Comments must be submitted by 5 p.m. on _____.

This DNS may be withdrawn at any time if the proposal is modified so that it is likely to have significant adverse environmental impacts; if there is significant new information indicating, or on, a proposals probable significant adverse environmental impacts (unless a non-exempt license has been issued if the proposal is a private project), or if the DNS was procured by misrepresentation or lack of material disclosure.

This DNS is only appealable as part of the City's action on the amendment to the Land Use Code. In order to comply with requirements of SEPA and the State of Washington Growth Management Act for coordination of hearings, any appeal of the SEPA threshold determination herein will be considered by the Growth Management Hearings Board along with an appeal of the City Council's action. *See* LUC 20.35.250C.

Carol Helland
Environmental Coordinator

October 8, 2009
Date

OTHERS TO RECEIVE THIS DOCUMENT:

State Department of Fish and Wildlife
U.S. Army Corps of Engineers
Attorney General
King County
Muckleshoot Indian Tribe

City of Bellevue
Department of Community Development
State Environmental Policy Act Threshold Determination

Proposal Name:	2009 Annual Amendments to the Comprehensive Plan – Transportation Element for Figure TR-2—Travel Demand Forecasts Comprehensive Plan Amendment (CPA)
Proposal Address:	citywide
Proposal Description:	The project proposes to amend the Transportation Element to update Figure TR.2—Travel Demand Forecasts
File Number:	09-113933 AC
Applicant:	City of Bellevue, Department of Planning and Community Development
Decisions Included:	SEPA Threshold Determination
Planner:	Nicholas Matz AICP, 425 452-5371
State Environmental Policy Act Threshold Determination:	**Determination of Non-Significance (DNS)**

Carol V Helland

Carol Helland,
Environmental Coordinator

Bulletin Publication Date:	October 8, 2009
Appeal Deadline:	An appeal shall be filed together with an appeal of the underlying Process IV action. The appeal shall be by petition to the Growth Management Hearings Board and shall be filed within the 60-day time period set forth in RCW 36.70A.290.

For information on how to appeal a proposal, visit the Permit Center at City Hall or call (425) 452-6800.

I. Proposal Description and Objectives

The proposed amendments to the Comprehensive Plan will update Figure TR.2—Travel Demand Forecasts – because the information is out of date, and needs to reflect Mobility Management Area (MMA) boundaries recently modified by the Bel-Red CPA. The objective of this updating action is to keep the Comprehensive Plan consistent with the GMA for transportation elements at RCW 36.70A.070 (6).

II. Environmental Record

The environmental review consisted of analysis based on the following documents included in the environmental record or incorporated by reference if so noted:

- Determination of Non-Significance – Comprehensive Plan Update (Bellevue) – fall 2004
- Non-Project Environmental Impact Statement for 2009-2020 Transportation Facilities Program (08-132179 LE)
- Bel-Red Corridor Programmatic Environmental Impact Statement (05-127994 LE) and July 17, 2008 Addendum and February 12, 2009 Addendum

III. Proposed Timing and Phasing

The Bellevue Planning Commission is scheduled to hold public hearings on the amendments on October 28, 2009. The Bellevue City Council will likely take action on the amendments in the fourth quarter of 2009.

Additional environmental review will be phased as outlined at WAC 197-11-060(5). Actual development will be subject to environmental review at the time a specific application for development is made.

IV. Environmental Summary

Purpose and Need to Which the Proposal is Responding

The purpose of the Transportation Element for Figure TR-2—Travel Demand Forecasts Comprehensive Plan Amendment (CPA) is to keep the Comprehensive Plan consistent with the GMA for transportation elements at RCW 36.70A.070 (6). There is a need to accurately reference adopted forecasts.

Major Conclusions, Significant Areas of Controversy and Uncertainty

We conclude that there are no single or cumulative impacts from such amendments because impacts are foreseen by the Plan and will not lead to actions inconsistent with other elements of the Plan or the GMA when related to functional plan or project implementation of such actions derived from these amendments.

Issues to be Resolved, Including Environmental Choices to be Made Between Alternative Courses of Action None.

Environmental Impacts of the Proposal

A cumulative impact analysis for the 2009 Annual Amendments to the Comprehensive Plan has been prepared and is attached.

Environmental Review of the attached non-project environmental checklists indicates no probability of significant adverse environmental impacts occurring as a result of the proposals. Therefore, issuance of a Determination of Non-Significance (DNS) is the appropriate threshold determination under the State Environmental Policy Act (SEPA) requirements. The Environmental Checklist is available for review in the project file.

Adverse impacts which are less than significant are usually subject to City Code or Standards which are intended to mitigate those impacts. Where such impacts and related regulatory items correspond, no further documentation is necessary. For other adverse impacts which are less than significant, Bellevue City Code Section 22.02.140 provides substantive authority to mitigate impacts disclosed through the environmental review process.

V. Conclusion and Determination

For the proposal, environmental review indicates no probability of significant adverse environmental impacts. Therefore, issuance of a **Determination of Non-Significance** pursuant to WAC 197-11-355 and Bellevue City Code 22.02.034 is appropriate.

Other adverse impacts that are less than significant may be mitigated pursuant to Bellevue City Code 22.02.140, RCW 43.21C.060, and WAC 197-11-660.

VI. Mitigation Measures

There are no recommended SEPA-based mitigating measures for this proposal. The lead agency has determined that the requirements for environmental analysis, protection and mitigation measures have been adequately addressed in the development regulations and comprehensive plan adopted under chapter 36.70A RCW, and in other applicable local, state or federal laws or rules, as provided by RCW 43.21C.240 and WAC 197-11-158. This agency will not require any additional mitigation measures under SEPA.

M. Cook

9/28/09

CITY OF BELLEVUE
ENVIRONMENTAL CHECKLIST
(Integrated SEPA/GMA Process)

A. BACKGROUND INFORMATION

PROPOSAL TITLE: Transportation Element for Figure TR-2—Travel Demand Forecasts Comprehensive Plan Amendment (09-113933 AC).

PROPERTY OWNERS' NAME: N/A

PROPOSAL LOCATION (street address and nearest cross street or intersection as well as a legal description if available): citywide

PROPONENT'S NAME: City of Bellevue, Department of Planning and Community Development

CONTACT PERSON'S NAME: Nicholas Matz AICP

CONTACT PERSON'S ADDRESS: Department of Planning and Community Development
City of Bellevue
P.O. Box 90012
Bellevue, WA 98009-9012

CONTACT PERSON'S PHONE and EMAIL: 425-452-5371; nmatz@bellevuewa.gov

BRIEF DESCRIPTION OF THE PROPOSAL'S SCOPE AND NATURE:

1. **General description:**
   The project proposes to amend the Transportation Element to update Figure TR.2—Travel Demand Forecasts – because the information is out of date, and needs to reflect Mobility Management Area (MMA) boundaries recently modified by the Bel-Red CPA.

2. **Site acreage:** N/A
3. **Number of dwelling units/buildings to be demolished:** N/A
4. **Number of dwelling units/buildings to be constructed:** N/A
5. **Square footage of buildings to be demolished:** N/A
6. **Square footage of buildings to be constructed:** N/A
7. **Quantity of earth movement (in cubic yards):** N/A
8. **Proposed land use:** N/A
9. **Design features, including building height, number of stories and proposed exterior materials:** N/A.
10. **Other:**

MJ

Proposed timing or schedule (including phasing, if applicable):

The Transportation Element for Figure TR-2—Travel Demand Forecasts CPA is being reviewed as part of the 2009 Annual Comprehensive Plan Amendments (CPA) work program.

Do you have any plans for future additions, expansion, or further activity related to or connected with this proposal? If yes, explain. No.

List any environmental information you know about that has been prepared, or will be prepared, directly related to this proposal.

- Determination of Non-Significance – Comprehensive Plan Update (Bellevue) – fall 2004
- Non-Project Environmental Impact Statement for 2009-2020 Transportation Facilities Program (08-132179 LE)
- Bel-Red Corridor Programmatic Environmental Impact Statement (05-127994 LE) and July 17, 2008 Addendum and February 12, 2009 Addendum

Do you know whether applications are pending for governmental approvals of other proposals directly affecting the property covered by your proposal? If yes, explain. List dates applied for and file numbers, if known. There are no applications pending.

Provide a list of any known government approvals or permits that will be needed for your proposal. If permits have been applied for, list application date and file numbers, if known.

Ordinance action by the City Council for:

- Transportation Element for Figure TR-2—Travel Demand Forecasts CPA

MJ

B. Environmental Elements

No discussion of the individual Environmental Elements is required for GMA actions per WAC 197-11-235.3.b.

C. SUPPLEMENTAL SHEET FOR NONPROJECT ACTIONS (do not use this sheet for project actions)

SUMMARY

Project Summary: This is a proposed amendment to the Comprehensive Plan, including the Transportation Element. The project is described in more detail under General Description on page 1.

Environmental Summary per WAC 197-11-235(3)(b):

State the proposal's objectives: To comply with the requirements of the GMA by amending the Comprehensive Plan for transportation elements at RCW 36.70A.070 (6).

Specify the purpose and need to which the proposal is responding: Keeping the Comprehensive Plan up to date.

State the major conclusions, significant areas of controversy and uncertainty: None.

State the issues to be resolved, including the environmental choices to be made among alternative courses of action: None.

State the impacts of the proposal, including any significant adverse impacts that cannot be mitigated: The proposal is a non-project action to update the Transportation Element of the Comprehensive Plan in accordance with Growth Management Act provisions.

Describe any proposed mitigation measures and their effectiveness: No specific development is being approved with this proposal. Future development under the provisions of the regulation will be subject to SEPA review, as well as to the city's development regulations.

1. **How would the proposal be likely to increase discharge to water, emissions to air, production, storage, or release of toxic or hazardous substances; or production of noise?**

- The plan amendments proposed will not directly increase discharges to water, emissions to air, produce, store or release toxic or hazardous substances, or produce noise.

Mg

Proposed measures to avoid or reduce such increases are: None.

2. How would the proposal be likely to affect plants, animals, fish or marine life?

There are no known direct impacts to plants, animals, fish or marine life that will result from the proposal.

Proposed measures to protect or conserve plants, animals, fish or marine life are: None.

3. How would the proposal be likely to deplete energy or natural resources?

The proposal is not likely to deplete energy or natural resources.

Proposed measures to project or conserve energy and natural resources are: None.

4. How would the proposal be likely to use or affect environmentally sensitive areas or areas designated (or eligible or under study) for governmental protection; such as parks, wilderness, wild and scenic rivers, threatened or endangered species habitat, historic or cultural sites, wetlands, floodplains, or prime farmlands?

There are no known direct impacts to sensitive areas, habitat, historic sites or other protected areas that will result from the proposal.

Proposed measures to protect such resources or to avoid or reduce impacts are: None.

5. How would the proposal be likely to affect land and shoreline use, including whether it would allow or encourage land or shoreline uses incompatible with existing plans?

The proposal is not likely to affect land and shoreline use.

Proposed measures to avoid or reduce shoreline and land use impacts are: None.

6. How would the proposal be likely to increase demands on transportation or public services and utilities?

The proposal itself does not increase demands on transportation or public services and utilities.

Proposed measures to reduce or respond to such demand(s) are: None.

7. Identify, if possible, whether the proposal may conflict with local, state, or federal laws or requirements for the protection of the environment.

No conflicts are known or anticipated.

D. The above answers are true and complete to the best of my knowledge. I understand that the lead agency is relying on them to make its decision.

Signature _____

Date Submitted 9.10.09

2009 CPA Cumulative Impacts Matrix	Impacts to non-project elements of the environment (see the environmental summary for details)						Cumulative impacts conclusion	Mitigation measures
(see *reference* for topic details)	impacts to water, air, toxic substances, noise impacts	affect plants, animals, fish, marine life	deplete natural resources	affect governmentally protected areas	affect adopted land and shoreline use	increase demands on transportation or public services/utilities	• Foreseen by the Plan • Consistent with GMA Goals • Internally consistent	Impacts mitigated with regulatory or SEPA-authority mitigation
Capital Facilities CIP Update *Environmental checklist*	N/A	N/A	N/A	N/A	refinements to Plan	No	No impacts	N/A
Trans. Element Figure TR-2 Travel Demand Forecast Update *Environmental checklist*	N/A	N/A	N/A	N/A	refinements to Plan	No	No impacts	N/A

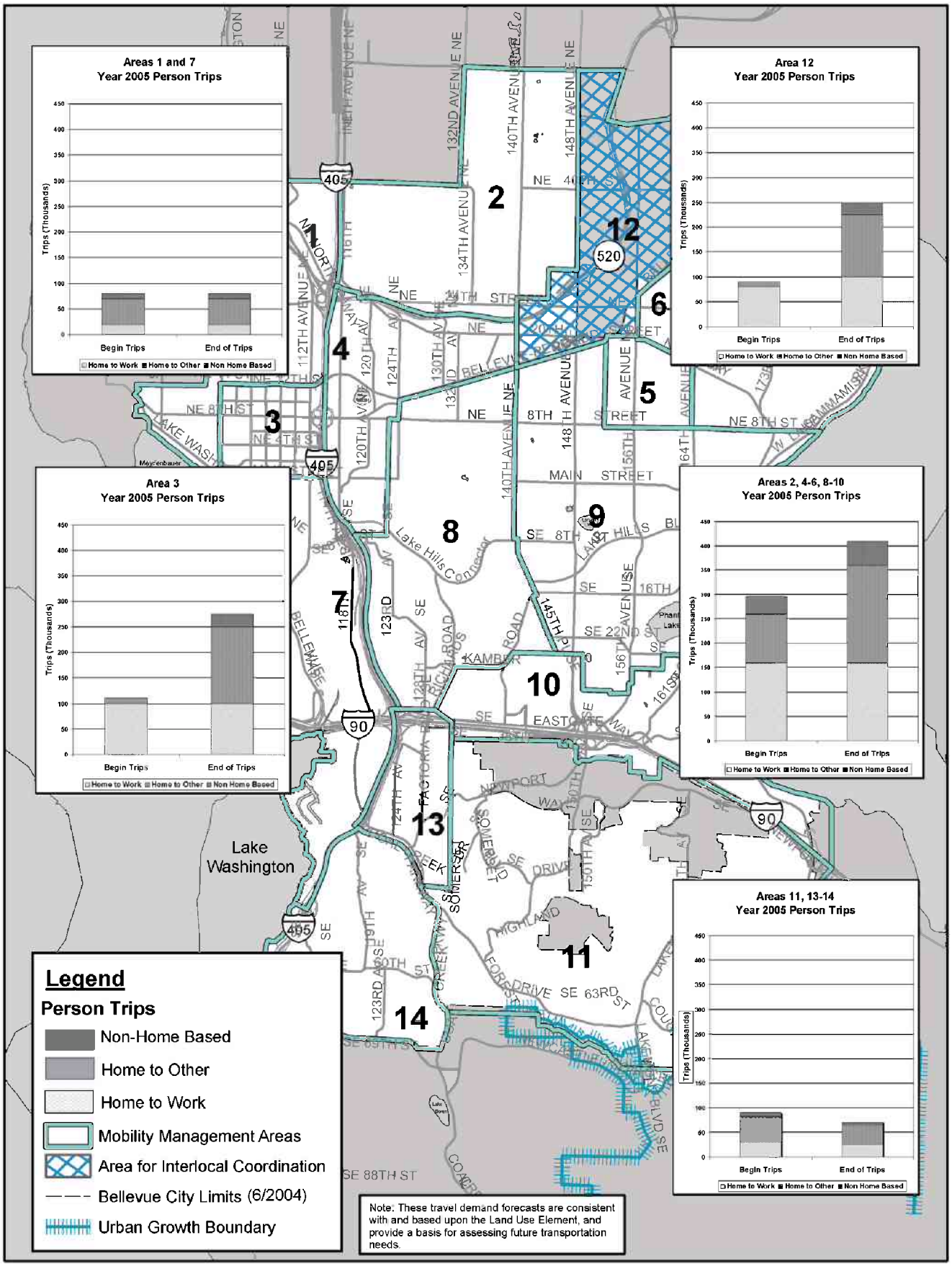
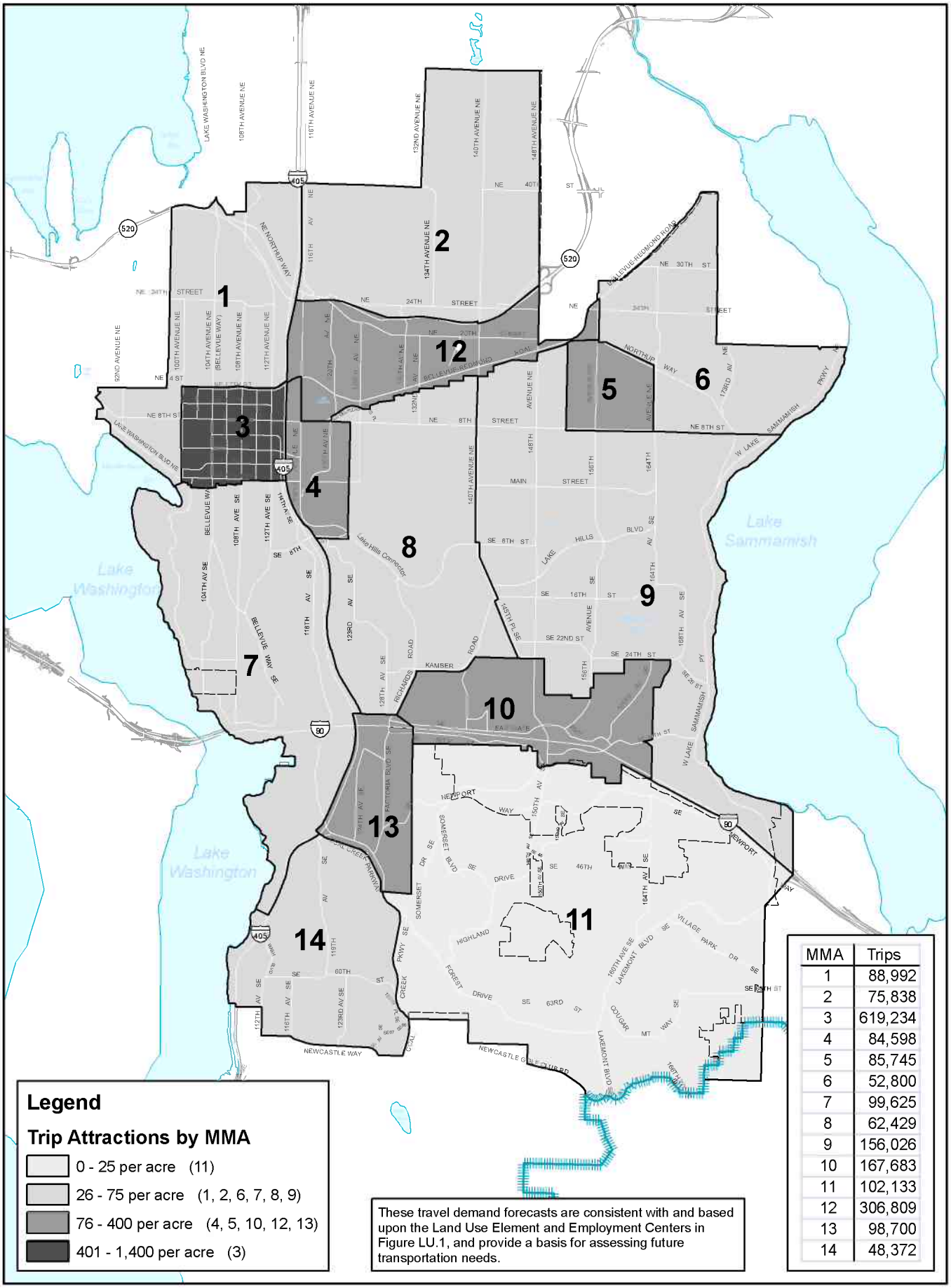


FIGURE TR.2

Travel Demand Forecasts

Mobility Management Areas



These travel demand forecasts are consistent with and based upon the Land Use Element and Employment Centers in Figure LU.1, and provide a basis for assessing future transportation needs.

MMA	Trips
1	88,992
2	75,838
3	619,234
4	84,598
5	85,745
6	52,800
7	99,625
8	62,429
9	156,026
10	167,683
11	102,133
12	306,809
13	98,700
14	48,372

FIGURE TR.2

2020 Travel Demand Forecasts

Measured in Density of Daily Person Trip Attractions - All Modes

N