



MEMORANDUM

DATE: October 21, 2009

TO: Chair Sheffels
Members of the Planning Commission

FROM: Nicholas Matz AICP, Senior Planner 452-5371
nmatz@bellevuewa.gov

SUBJECT: Public Hearings for 2009 Annual Comprehensive Plan Amendments (CPA)

On October 28, 2009, the Planning Commission will hold public hearings and be asked to make recommendations on the two CPAs in the 2009 Work Program. These two CPAs are summarized here:

1. Capital Facilities Element CIP reference update (09-113932 AC)

Staff recommendation: Approve

Amend the Capital Facilities Element, updating references to include the adopted six-year 2009-2015 CIP. This updating action would make the Capital Facilities Element consistent with the most recently adopted CIP. Proposed Capital Facilities Element map and policy amendments include:

- Changing the year reference in the CIP listing on p. 75 from 2007-2013 to 2009-2015;
- Replacing Tables CF.3 and CF.4 on pp. 77-78, respectively, with their most recent versions in the current CIP.

2. Transportation Element Travel Demand Forecasts update (09-113933 AC)

Staff Recommendation: Approve

Amend the Transportation Element, updating Figure TR.2–Travel Demand Forecasts to make it current and consistent with other components of the Comprehensive Plan. Proposed Transportation map amendments to Figure TR.2 include:

- Updating the Mobility Management Area (MMA) boundaries to be consistent with those shown in Figure TR.1–Mobility Management Areas. These boundaries were updated with the Bel-Red CPA.
- Updating the represented travel forecasts data using 2020 as the forecast year. The current version “went” to 2005.
- Showing the travel forecasts data now in summary form. The data was formerly shown as technical categories of origin and destination. This is difficult for lay interpretation. The data is now shown as a summary of total trips, taken by all persons, using all modes. This representation is a more complete assessment of forecasts as required by the GMA.

RCW 36.70A.070(6)(iii)(E) Forecasts of traffic for at least ten years based on the adopted land use plan to provide information on the location, timing, and capacity needs of future growth.

The October 8, 2009, staff reports for the two CPAs are attached to this memo.

PUBLIC COMMENT

No public comments have been received to date on the Capital Facilities Element CPA or on the Transportation Element CPA.

The East Bellevue Community Council held courtesy public hearings on October 6, 2009 on the proposed CPAs. Community council members asked questions and discussed the amendments, recommending that the figure subtitle clearly state that the density of trips shown represents trips by all modes, not just cars. No members of the public attended or commented on the proposal.

STAFF RECOMMENDATION

As detailed in the staff reports, these proposals satisfy the decision criteria for a Comprehensive Plan Amendment. Following the October 28 public hearing and consideration of the public comment and analysis in the staff report, staff recommends **APPROVAL** of the proposed Comprehensive Plan Amendments.

PLANNING COMMISSION ACTION

We request that you conduct and close each public hearing, discuss the proposals, ask questions of staff and reach recommendations.



DATE: October 8, 2009

TO: Chair Sheffels
Bellevue Planning Commission

FROM: Nicholas Matz, Senior Planner 452-5371
nmatz@bellevuewa.gov

SUBJECT: Capital Facilities for 2009-2015 CIP Comprehensive Plan Amendment (CPA)
(09-113932 AC) October 28, 2009, Public Hearing

I. PROPOSAL

This city-initiated Comprehensive Plan Amendment (CPA) proposes to amend the Capital Facilities Element of the Comprehensive Plan, updating references to include the adopted six-year 2009-2015 Capital Investment Program. The objective of this updating action is to keep the Comprehensive Plan consistent with the GMA for capital facilities elements at RCW 36.70A.070 (3). See Attachment 1.

Capital Facilities Element map and policy amendments include:

- Change the year reference in the CIP listing on p. 75 from 2007-2013 to 2009-2015;
- Replace Tables CF.3 and CF.4 on pp. 77-78, respectively, with their most recent versions.

This biennial amendment action is limited to capital investment budget adoption, in recognition of GMA intent allowing the special circumstances for the amendment of capital facilities elements to occur concurrently with the adoption of city budgets (e.g. CIP).

II. STAFF RECOMMENDATION

This proposal satisfies the Decision Criteria for a Comprehensive Plan Amendment and **staff recommends approval of the Comprehensive Plan Amendment to:**

- Amend the Capital Facilities Element of the Comprehensive Plan, updating references to include the adopted six-year 2009-2015 Capital Investment Program.

III. DECISION CRITERIA

The Decision Criteria for a Comprehensive Plan Amendment are set forth in the Land Use Code, Section 20.30I.150. Based on the criteria, Department of Planning and Community Development staff has concluded that the proposed amendment merits **approval**. This conclusion is based on the following analysis:

A. There exists obvious technical error in the pertinent Comprehensive Plan provision, or

It is an obvious technical error to refer to the wrong Capital Investment Program (CIP) in the Capital Facilities Element of the Comprehensive Plan, where this documentation is required by the RCW at 36.70A.070 (3).

B1. The proposed amendment is consistent with the Comprehensive Plan and other goals and policies of the city, the Countywide Planning Policies (CPP), the Growth Management Act and other applicable law; and

N/A

B3. The proposed amendment addresses significantly changed conditions since the last time the pertinent Comprehensive Plan map or text was amended. See LUC 20.50.046 [below] for the definition of “significantly changed conditions;” and

Significantly changed conditions are defined as: Demonstrating evidence of change such as unanticipated consequences of an adopted policy, or changed conditions on the subject property or its surrounding area, or changes related to the pertinent Plan map or text; where such change has implications of a magnitude that need to be addressed for the Comprehensive Plan to function as an integrated whole. *This definition applies only to Part 20.30I Amendment and Review of the Comprehensive Plan (LUC 20.50.046).*

N/A

B4. If a site-specific proposed amendment, the subject property is suitable for development in general conformance with adjacent land use and the surrounding development pattern, and with zoning standards under the potential zoning classifications; and

N/A

B5. The proposed amendment demonstrates a public benefit and enhances the public health, safety and welfare of the city.

N/A

V. STATE ENVIRONMENTAL POLICY ACT

The Environmental Coordinator for the City of Bellevue has determined that this proposal will not result in any probable, significant adverse environmental impacts. A final threshold determination of non-significance (DNS) was issued on October 8, 2009.

VI. PUBLIC NOTICE AND COMMENT

Notice of the Application was published in the Weekly Permit Bulletin and in the Seattle Times on September 17, 2009. The Bellevue City Council initiated this CPA on May 18, 2009. The amendment proposal was presented to the Planning Commission during a study session on July 1, 2009. Notice of the Public Hearing before the Planning Commission was published in the Weekly Permit Bulletin and in the Seattle Times on October 8, 2009.

Pursuant to the requirements of the Growth Management Act, state agencies must be given 60 days to review and comment on proposed amendments to the Comprehensive Plan. A list of the 2009 amendments to the Bellevue Comprehensive Plan was provided to state agencies on October 8, 2009, for review.

No public comments have been received on this CPA.

IV. NEXT STEPS

We request you conduct and close the public hearing, discuss the proposal, ask questions of staff, and make a recommendation.

V. ATTACHMENTS

1. Capital Facilities Element amendments (pp. 75, 77, and 78)

used to augment citywide open space and recreation needs.



The city and school districts partner to serve the community.

Table CF.2 Additional Resources – Functional Plans

The following resources should be consulted for information on capital facility inventories, planning, and programming:

City of Bellevue Capital Investment Program Plan 2009-2015

City of Bellevue Water Comprehensive Plan 1998

City of Bellevue Comprehensive Wastewater Plan 2002

City of Bellevue Comprehensive Drainage Plan 1994

City of Bellevue Parks and Open Space System Plan 2003

City of Bellevue Comprehensive Plan Transportation Element 2004

City of Bellevue Downtown Implementation Plan 2003

King County Solid Waste Management Plans

Bellevue School District Capital Facilities Projects 2001-2013

Lake Washington School District Capital Facilities Plan

Issaquah School District Capital Facilities Plan

Renton School District Capital Facilities Plan

City of Redmond Water Comprehensive Plan

Level of Service

Level of Service (LOS) is the adopted standard used to measure the adequacy of services being provided. The adequacy of services, or LOS, relate to the types of services rendered. It can range from a precise measurement, as in the amount of time it takes for a fire truck to reach the scene of a fire, to as imprecise a measurement as a community's perception of how much, and what type, of open space is needed. For capital facilities planning the LOS measure for each facility type provides a clue as to what, how much, and when new capital facilities are, or may be, needed.

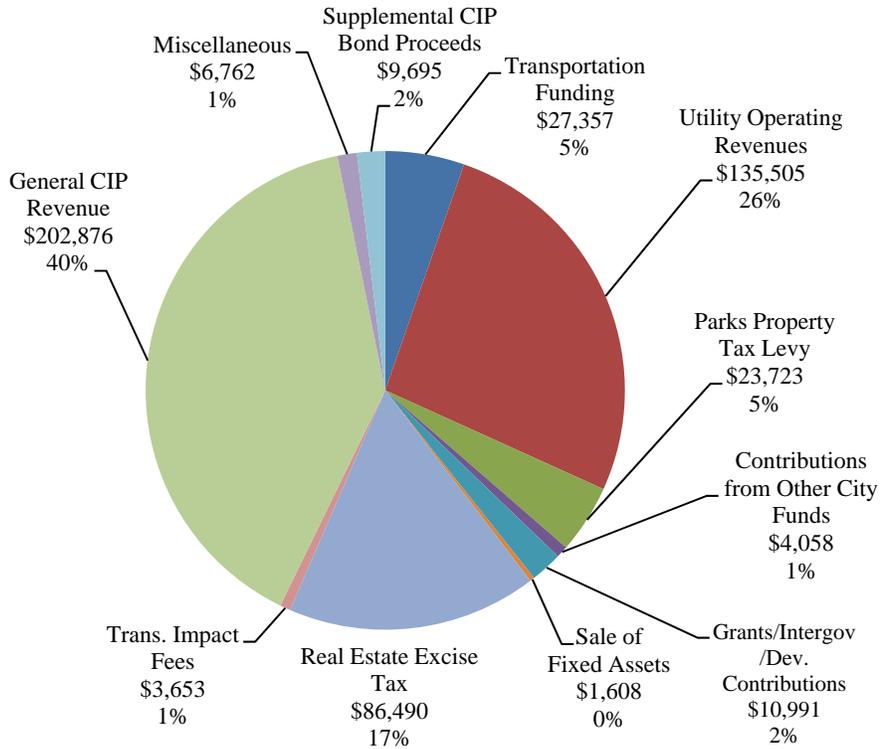
Table CF.3 lists the major categories of CIP revenue sources² and the amount contributed by each source.

The specific funding sources for each needed capital improvement or investment are contained in Bellevue’s CIP Plan and the various functional plans previously mentioned. Table CF.4 details the current CIP costs.

Table CF.3 2009-2015 CIP Resources by Program Area
\$000

Total= \$512,718

Non-Utility Sources	\$377,213	73.5%
Utility Sources	\$135,505	26.4%



DRAFT – Capital Facilities Element p. 78

*Table CF.4 2009-2015 CIP Project Costs by Year and Project Category
(\$000s)*

This table displays the 2009-2015 budgets for the fifteen project categories and the years in which expenditures are expected to occur, and a breakdown of the supplemental CIP. This table indicates that the CIP Plan is heavily weighted with projects during the early years of the Plan. This is especially true in the Transportation and Parks program areas where projects are a top priority and to the greatest extent possible, have been programmed in the early years of the CIP Plan

Project Category	2009	2010	2011	2012	2013	2014	2015	2009-2015 Total
<u>BASE CIP</u>								
Roadways	\$24,257	\$8,952	\$2,361	\$3,264	\$896	\$920	\$939	\$41,589
Intersections	1,512	3,284	7,884	179	186	197	205	13,447
Walkways/Bikeways	4,741	4,656	5,753	5,043	2,402	725	754	24,074
Maintenance/Minor Capital	7,108	8,189	8,525	8,874	9,238	9,668	10,071	61,673
Subtotal Transportation	37,618	25,081	24,523	17,360	12,722	11,510	11,969	140,783
Park Acquisition & Development	38,945	9,191	6,351	6,454	6,549	6,389	6,568	80,447
Park Redevelopment	3,820	3,484	3,618	3,758	3,903	4,053	4,209	26,845
Subtotal Parks	42,765	12,675	9,969	10,212	10,452	10,442	10,777	107,292
General Government	5,152	4,282	3,147	3,372	13,940	18,422	18,219	66,534
Public Safety	2,826	644	652	659	670	697	725	6,873
Community Development	5,126	2,200	1,406	1,203	1,207	1,155	650	12,947
Economic Development	354	0	0	0	0	0	0	354
Subtotal Comm & Econ Dev	5,480	2,200	1,406	1,203	1,207	1,155	650	13,301
Neighborhood Enhancement (NEP)	1,444	1,480	1,489	1,499	1,509	1,549	1,589	10,559
Neighborhood Investment (NIS)	282	288	295	302	309	275	275	2,026
TOTAL BASE CIP	95,567	46,650	41,481	34,607	40,809	44,050	44,204	347,368
<u>SUPPLEMENTAL CIP</u>								
Roadways	4,958	0	0	0	0	0	0	4,958
Walkways/Bikeways	2,737	0	0	0	0	0	0	2,737
Subtotal Transportation	7,695	0	0	0	0	0	0	7,695
General Government	1,078	1,078	1,078	1,078	1,078	1,078	1,078	7,546
Community Development	2,000	0	0	0	0	0	0	2,000
TOTAL SUPPLEMENTAL CIP	10,773	1,078	1,078	1,078	1,078	1,078	1,078	17,241
<u>MOBILITY & INFRASTRUCTURE</u>								
General Government	867	1,806	1,806	1,806	1,806	1,806	1,806	11,703
Storm Drainage	218	451	442	442	442	442	442	2,877
TOTAL MOBILITY & INFRASTRUCTURE	1,085	2,257	2,248	2,248	2,248	2,248	2,248	14,580
<u>UTILITY CIP</u>								
Water	6,567	7,095	7,765	8,942	10,022	11,324	13,053	64,768
Sewer	4,412	5,196	3,473	8,205	8,443	6,832	7,109	43,670
Storm Drainage	4,232	2,275	2,681	5,251	5,473	2,537	2,642	25,091
TOTAL UTILITY CIP	15,211	14,566	13,919	22,398	23,938	20,693	22,804	133,529
TOTAL CIP PROJECTS	\$122,636	\$64,551	\$58,726	\$60,331	\$68,073	\$68,069	\$70,334	\$512,718



DATE: October 8, 2009

TO: Chair Sheffels
Bellevue Planning Commission

FROM: Nicholas Matz, Senior Planner 452-5371
nmatz@bellevuewa.gov

SUBJECT: Transportation Element Figure TR.2 – Travel Demand Forecasts Update
Comprehensive Plan Amendment (CPA) (09-113933 AC)
October 28, 2009, Public Hearing

I. PROPOSAL

The proposed amendments to the Comprehensive Plan will update Figure TR.2—Travel Demand Forecasts – because the information is out of date, and needs to reflect Mobility Management Area (MMA) boundaries recently modified by the Bel-Red CPA. The objective of this updating action is to keep the Comprehensive Plan consistent with the GMA for transportation elements at RCW 36.70A.070 (6). See Attachments 1 and 2.

II. STAFF RECOMMENDATION

This proposal satisfies the Decision Criteria for a Comprehensive Plan Amendment and **staff recommends approval of the Comprehensive Plan Amendment to:**

- Amend the Transportation Element of the Comprehensive Plan, updating references to Travel Demand Forecasts in Figure TR.2.

III. DECISION CRITERIA

The Decision Criteria for a Comprehensive Plan Amendment are set forth in the Land Use Code, Section 20.30I.150. Based on the criteria, Department of Planning and Community Development staff has concluded that the proposed amendment merits **approval**. This conclusion is based on the following analysis:

A. **There exists obvious technical error in the pertinent Comprehensive Plan provision, or**

It is an obvious technical error to refer to the wrong travel demand forecasts in the Transportation Element of the Comprehensive Plan, where this documentation is required by the RCW at 36.70A.070 (6).

B1. The proposed amendment is consistent with the Comprehensive Plan and other goals and policies of the city, the Countywide Planning Policies (CPP), the Growth Management Act and other applicable law; and

N/A

B3. The proposed amendment addresses significantly changed conditions since the last time the pertinent Comprehensive Plan map or text was amended. See LUC 20.50.046 [below] for the definition of “significantly changed conditions”; and

Significantly changed conditions are defined as: Demonstrating evidence of change such as unanticipated consequences of an adopted policy, or changed conditions on the subject property or its surrounding area, or changes related to the pertinent Plan map or text; where such change has implications of a magnitude that need to be addressed for the Comprehensive Plan to function as an integrated whole. *This definition applies only to Part 20.30I Amendment and Review of the Comprehensive Plan (LUC 20.50.046).*

N/A

B4. If a site-specific proposed amendment, the subject property is suitable for development in general conformance with adjacent land use and the surrounding development pattern, and with zoning standards under the potential zoning classifications; and

N/A

B5. The proposed amendment demonstrates a public benefit and enhances the public health, safety and welfare of the city.

N/A

V. STATE ENVIRONMENTAL POLICY ACT

The Environmental Coordinator for the City of Bellevue has determined that this proposal will not result in any probable, significant adverse environmental impacts. A final threshold determination of non-significance (DNS) was issued on October 8, 2009.

VI. PUBLIC NOTICE AND COMMENT

Notice of the Application was published in the Weekly Permit Bulletin and in the Seattle Times on September 17, 2009. The Bellevue City Council initiated this CPA on May 18, 2009. The amendment proposal was presented to the Planning Commission during a study session on July 1, 2009. Notice of the Public Hearing before the Planning Commission was published in the Weekly Permit Bulletin and in the Seattle Times on October 8, 2009.

Pursuant to the requirements of the Growth Management Act, state agencies must be given 60 days to review and comment on proposed amendments to the Comprehensive Plan. A list of

the 2009 amendments to the Bellevue Comprehensive Plan was provided to state agencies on October 8, 2009, for review.

No public comments have been received on this CPA.

IV. NEXT STEPS

We request you conduct and close the public hearing, discuss the proposal, ask questions of staff, and make a recommendation.

V. ATTACHMENTS

1. Transportation Element existing Figure TR.2
2. Transportation Element revised Figure TR.2

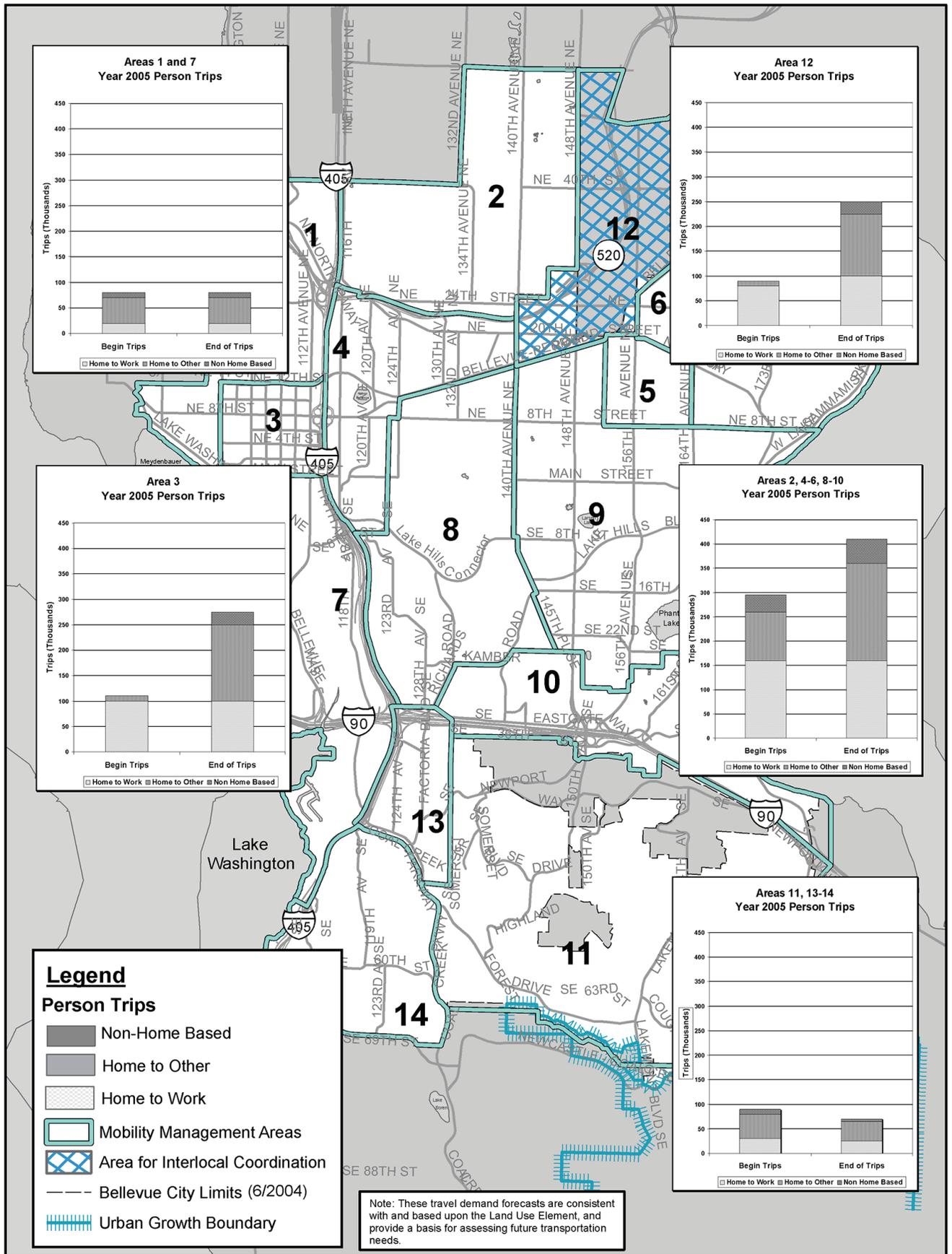


FIGURE TR.2
Travel Demand Forecasts
Mobility Management Areas

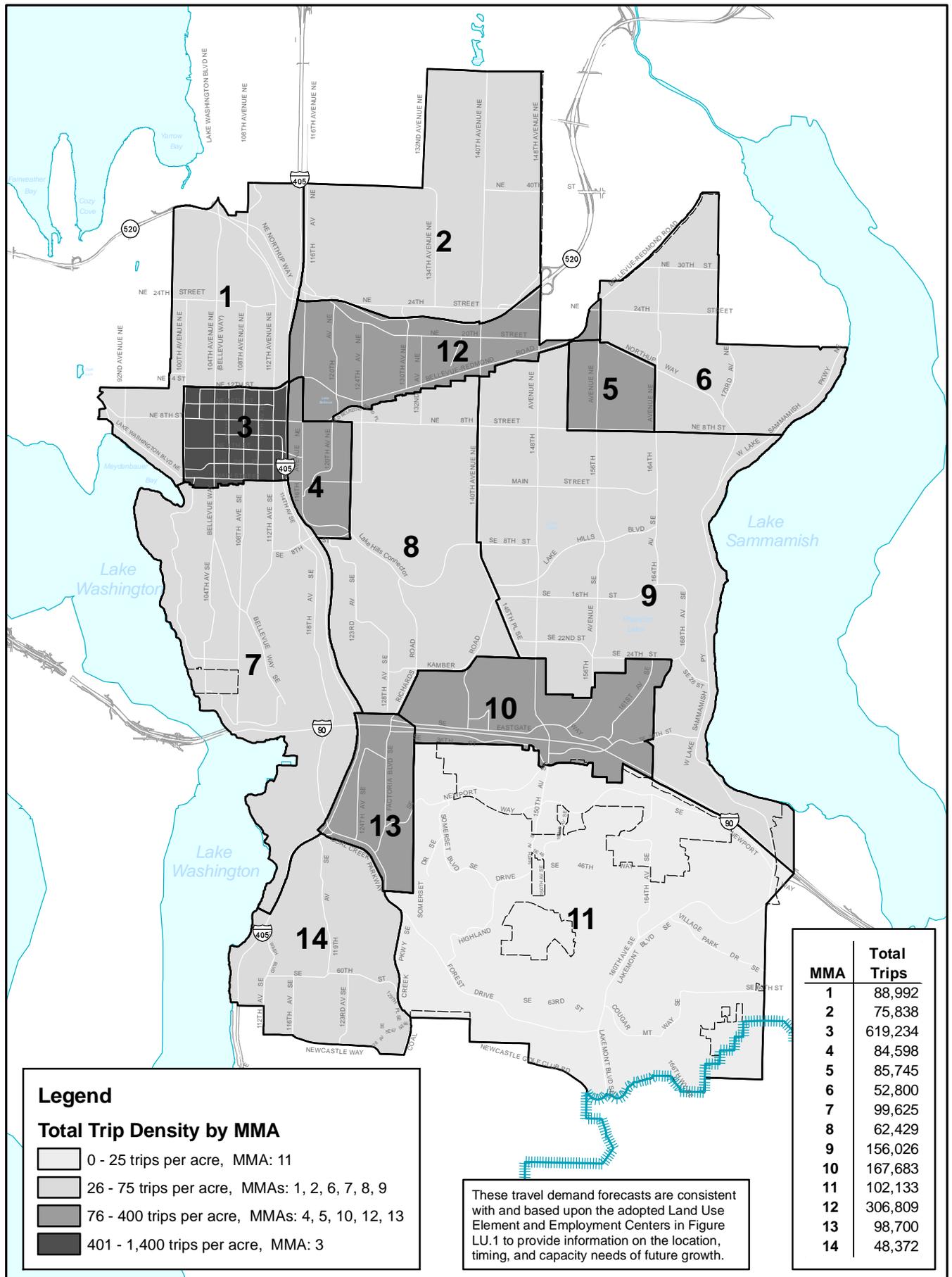


FIGURE TR.2
2020 Travel Demand Forecasts
Total Daily Person Trips - All Modes of Travel